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PAGE 01 STATE 060041 270204Z  
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PAGE 02 STATE 060041 270204Z  
C O N F I D E N T I A L STATE 060041

E.O. 12356: DECL: OADR

TAGS: PREL, MARR, UN, RW, UG

SUBJECT: SOME THOUGHTS ON UN AND OAU INVOLVEMENT IN THE  
RWANDAN CONFLICT

REF: A) 93 ADDDIS ABABA 1298

B) 93 KIGALI 790

C) 93 USUN 803

D) 93 KIGALI 782

E) 93 KIGALI 702

F) 93 USUN 790

G) 93 USUN 767

H) 93 KIGALI 683

I) FULLER-SHESTACK TELCON, 2/24/93

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1. C - ENTIRE TEXT.

2. SUMMARY: FACED WITH ANOTHER LARGE-SCALE HUMANITARIAN DISASTER OF UP TO ONE MILLION RWANDANS DISPLACED BY RECENT FIGHTING' DEPARTMENT HAS HELD A SERIES OF MEETINGS TO REVIEW THE ISSUES AND PROBLEMS, AND BRAINSTORM POSSIBLE OPTIONS. OFDA IS ADDRESSING DISASTER RELIEF SEPARATELY. THIS CABLE PROVIDES AN OVERVIEW OF DISCUSSIONS CONCERNING POSSIBLE UN INTERVENTION IN RWANDA WITH AN OBSERVER FORCE

TO MONITOR THE COMMON BORDER BETWEEN RWANDA AND UGANDA AND/OR TO MONITOR THE CEASEFIRE BETWEEN THE GOR AND THE RPF. ADDRESSEES ARE CAUTIONED TO DISTINGUISH BETWEEN THE DIFFERENT ROLES OF THE TWO POTENTIAL OBSERVER FORCES. ALTHOUGH IMMEDIATE ACTION IS REQUIRED. WE DO NOT

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PAGE 03 STATE 060041 270204Z

ANTICIPATE ANY QUICK OR EASY ACTION BY EITHER THE UN OR THE OAU TO RESPOND TO REQUESTS FROM THE GOR AND THE GOU. THIS MUST BE AN AFRICAN INITIATIVE, BUT THE U.S. IS WILLING TO CONSIDER SUPPORT FOR REASONABLE STEPS WHICH MIGHT BE WITHIN THE CAPACITY OF THE TWO BODIES. END SUMMARY.

## BACKGROUND

3. DEPARTMENT HAS HELD A SERIES OF INFORMAL DISCUSSIONS IN THE LAST WEEK TO CONSIDER KIGALI'S INITIAL SUGGESTION OF A TEMPORARY UN FORCE TO MONITOR THE RENEWED CEASEFIRE BETWEEN THE GOR AND THE RPF UNTIL THE OAU CAN INCREASE ITS PERSONNEL ON THE GROUND (REF H). THE DISCUSSIONS BROADENED SUBSEQUENTLY WHEN THE GOR AND THE GOVERNMENT OF UGANDA REQUESTED A UN FORCE TO MONITOR THEIR MUTUAL BORDER (REFS C-G). THE GOR MAY NOW BE ASKING THE UN TO PROVIDE A FORCE TO MONITOR BOTH THE BORDER AND THE CEASEFIRE (REF B).

4. ALL DISCUSSANTS AGREED THAT SOMETHING SHOULD BE DONE TO ALLEVIATE THE SUFFERING OF THE UP TO ONE MILLION PERSONS DISPLACED BY THE RECENT FIGHTING. WE ARE FACING ANOTHER LARGE-SCALE HUMANITARIAN DISASTER. IF THE DISPLACED ARE UNABLE TO RETURN TO THEIR HOMES WITHIN A FEW WEEKS, THE SPRING CROPS WILL BE LOST AND THEY WILL DEPEND ENTIRELY ON RELIEF PROVIDED BY THE INTERNATIONAL COMMUNITY. EARLY COST ESTIMATES OF USD 2-4 MILLION PER MONTH (OR USD 50-60 MILLION FOR 10 MONTHS) TO FEED THE DISPLACED COULD PROVE TO BE LOW.

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